

A Return to Unified River Basin Planning and Management.
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I. Introduction.

This paper presents the history and importance of the river basin as the natural unit for river administration and why it is increasingly important for water administration to get back to the river basin framework. Since there is a long history of dividing the river basin into jurisdictions that often have little to do with water, recommendations are made for moving back to the unified basin in ways that recognize the legitimate objectives of these jurisdictions. Under increasing demands and possible climate change, there will be increasing need for greater flexibility in water re-allocation. Water markets promise to provide this flexibility and, on broader geographical scales, to take planning and management back to the river basin level.

II. History of the River Basin as a Planning & Management Unit.¹

There is a long history of recognition of the river basin as the natural unit for river development, planning and management. However, globally there has been a long history of breaking up river basins among many jurisdictions, many having nothing to do with water. At present, because of the failure to focus development, planning and management on the entire river basin, unplanned detrimental impacts (negative externalities) will increasingly appear. The question is "What politically feasible steps can be taken to move planning and management back to the river basin"?

Over past millenia, the river basin has been used as the entity for river planning and management. The origins of irrigation development in the Tigris and Euphrates Valleys go back to 6000 B.C and involved interdependent diversions from both rivers (Christensen 1993; Postel 1999). China's attempts to control the Yellow River go back to 4000 B.C. The Indus Basin was settled and managed by 2300 B.C. (Postel 1999), while the ingenious Dujiangyang irrigation and flood control project on the Min River in Szechwan Province of China was designed and built around 1600 B.C. by the still revered engineer, Li Bao (Van Slyke 1988).

In the mid-nineteenth century, the faculty of the Ecole National de Ponts et Chaussées (ENPC) in Paris was one of the most prominent promoters of the river basin approach. The "Agences de Bassin" proposed by ENPC still constitute the river planning and management agencies of France (Ekrlund and Hebert 1973). In the U.S., the Inland Waterway Commission appointed by President Theodore Roosevelt in 1907 during the early era of "scientific management and the gospel of efficiency" of natural resources (Hays 1958) strongly promoted centralized control of the major rivers and multi-purpose river development.

During the depression of the 1930's, the federal government of the U.S. developed the Tennessee Valley Project- the U.S.'only attempt at basin-wide comprehensive development. (Trelease 1971). The 1965 federal Water Resources Planning Act created the Water Resources Council to coordinate federal water development and management activities (Rogers 1993) and

¹ This section draws on Howe's work as partially reported in Howe, 2005.

Natural Resource Economics Issues Analysis And Policy

VM Jensen



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